

ACCESS TO SOLAR ENERGY: AN UPDATE AND CAUTIONS

Meg Power, Policy Advisor to CAP
Keith Kueny, Community Action Partnership of Oregon
John Howat, National Consumer Law Center

Weatherization Leveraged Partnerships Project

Funded by the Department of Energy to offer training and assistance to WAP subgrantees and their associations in designing private partnerships and programs that leverage the WAP.





DOE Wanted:

- Input on "Weatherization Assistance & Solar Energy"
- EOS research ——— "Community Action and Renewable Energy"





Local Weatherizers' Objectives

For families:

- Lower total bill <u>immediately</u>
- Long-term positive benefit
- Simplicity
- Efficiency first, renewables second



Yes We Can!

[Use WAP for Rooftop Solar]

- As a "Pilot Project" in State Plan
 - Using DOE-developed SIR Analysis
 - –Like CO. [est. 100 per year]



More Local Weatherizers' Objectives

For Communities

- High Impact
- New Community Asset
 - (must work with LMI housing)
- Simple life cycle administration



What WAP Agencies Say is Needed:

- Companion to/secondary to whole-house WAP
- Network provider [to use WAP info system, quality control]
- Preference for scale projects, community impact.
- Greatest interest: access to renewable energy as a CAP service



CAP/WAP Locals

Have a long history of opportunistic solar!



DOE & Other Resources

- Short list on APP and website soon
 - Understanding, deciding, and designing programs



Next Steps

- Webinar on Low-Income Community Solar?
- Other Webinars?
- Templates?
- Peer Connections?
- Let us know what is needed!

Natalie Kramer
Policy Associate, CAP

nkramer@communityactionpartnership.com

Meg Power Policy Advisor to CAP

megpower@opportunitystudies.org



Access to Solar: Equity and Consumer Protection Cautions

Net Metering, Alternate Pricing Approaches, Consumer Protections and Disclosures



John Howat – National Consumer Law Center 2018 CAP Convention jhowat@nclc.org; 617-542-8010

Some opening assumptions and principles

- There is a pressing need for an equitable transition from fossil fuel fired electricity generation to cleaner, ideally indigenous sources of clean energy.
- Least-cost green energy is the way to go.
- Equity in allocation of both the costs and benefits of the transition to new energy systems needs to be front and center in the debate and planning for the transition.

Top 10 Solar States

State ranking based on the cumulative amount of solar electric capacity installed through Q1 2018



California

22.071 MW ☆ 5.791.398



Massachusetts

2,138 MW ☆ 354.256



North Carolina

4.412 MW **☆** 504,120



Texas

1.973 MW ☆ 225,727



Arizona

3.463 MW **₼ 514,0**79



Florida

1,893 MW **台 221.521**



Nevada

2,607 MW ☆ 425.022



Utah

1,616 MW **311,828**



New Jersey

2,447 MW **☆ 381.919**



10 Georgia

1.553 MW ☆ 173,639



Equivalent of the number of homes supplied by solar energy.

All data is sourced from SEIA/GTM Research Solar Market Insight® 2018 Q2 Report.

For more information, contact research@seia.org



www.seia.org

Rooftop solar and net metering

- Pricing of "excess" generation for small scale solar generators
 - Generators paid the full retail rate for kWh provided to the grid
 - Usually much higher than price of wholesale renewable wind or solar energy
 - Adopted in may states as a means of jump-starting the "distributed" solar industry

Frequently-voiced net metering concerns

- Attractive pricing and ability to bypass paying fair share of the costs of the utility grid are extended to wealthier homeowners, not most lower-income households (Cross-subsidy from lower-income households to higher-income households)
- Distributed solar generators are more dependent on the grid than non-generators
- In some states, the solar industry is well-established and net metering is no longer needed
- Levelized cost of central solar or wind even with storage capacity – is a fraction of the levelized cost of rooftop solar (Lazard 2018)

Solar projected to be a small part of the total US renewable energy generation mix

31.4%	DG Solar as a Percentage of Total Solar Gen
0.3% 7.7%	DG Solar as a Percentage of Total Util Gen All Solar as a percentage of total projected renewables in 2040

Reasonable pricing for distributed solar generation based on

- Time of generation
- Location of generation capacity constraints
- Value of carbon reduction and air pollution benefits
- Value of avoided generation and transmission costs

Consumer protection concerns

- Enhance consumer protections with respect to financing, installation and operation of solar panels.
 - Registration and licensing of vendors
 - Disclosures financing, leasing, installation and maintenance
 - Terms for purchase and sale of electricity
 - Sales/marketing conduct
 - Customer complaints and reviews
 - Enforcement

jhowat@nclc.org; 617-542-8010



Since 1969, the nonprofit **National Consumer Law Center® (NCLC®)** has worked for consumer justice and economic security for low-income and other disadvantaged people, including older adults, in the U.S. through its expertise in policy analysis and advocacy, publications, litigation, expert witness services, and training. **www.nclc.org**

Low-Income Solar (Pitfalls &) Opportunities

Keith Kueny

The Community Action Partnership of Oregon

How should solar be delivered to low-income households?

It's Complicated

Climate Change will impact lowincome homes most

Inequality has been a persistent issue in the climate change discussion. In general, it has been part of the discussion on "climate justice" issue, which in turn is a particular case of the "environmental justice" issue

Furthering the Divide

Multidimensional Inequality

Greater Exposure to Environmental Hazards

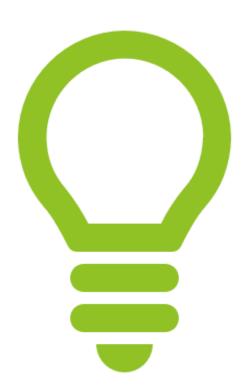
Greater susceptibility to damages caused by environmental hazards

Less ability to cope with and recover from damages caused by climate hazards

Disproportionate loss of assets and income increasing inequality

Forging an Equitable path

- Utilities have a duty to purchase least-cost resources
- Is the goal clean energy or ending the current utility model?
- Utility Scale is always cheaper
- Use of WAP and LIHEAP



Solar Policy Terms

- Net Metering Solar policy that allows solar customers to sell electric back to the grid and allowing the customer to "zero" their bill. These customer use the distribution system twice as much and, at times, do not pay for the cost to distribute solar energy, leaving those costs on the rest of ratepayers, i.e. low-income ratepayers. Most solar customers are moderate to high income earners.
- Feed-in Tariffs a tariff that is placed on solar customers to access the grid
- Fixed Charges charges that are static and do not change. Can be for prepaid meters or for solar installations.
- Community Solar Utility-scale solar installations that incorporates shared ownership, while providing virtual metering benefits.
- Renewable Portfolio Standard (RPS) a compliance mechanism that utilities must meet. In Oregon, 50% renewable by 2050, excluding hydro

Bigger is Better

- Utility Scale is 1/3 the cost to build than rooftop
- Community Solar in Oregon
 - ▶ 10% low-income mandate
 - ▶ 5% paid by developers
 - Cost socialized by industry
 - Low-income customers will receive a free subscription



Rooftop Solar

- Can use the DOE/WAP tool
- Can cause issues with roofs
- PACE
- Costs the utility more: More transformers, heavier use of the distribution system
- Expensive for roof repair or replacement
- Little secondary benefits like wx, healthier homes

DOE Pre-Approved

- GOAL: To connect affordable housing to community solar projects. This will allow projects to bypass lengthy customers acquisition periods and apply benefits directly to a low-income housing unit.
 - Site at HUD housing
 - Virtual Net Metering
 - Still waiting on state approval
 - DOE confirmed it would allow DOE-WAP



Rose City

Resource	Role	Investment
Rose CDC	Affordable Housing Developer/ Project Oversight as the property manager	Roof and residential access
Oregon Housing and Community Services/ CAPO	State administrator of LIHEAP and DOE-WAP/ Contributor/ Program Development	\$51,000
Bonneville Environmental Foundation	Contributor/ Program Development	\$30,000
Energy Trust of Oregon	Paying above market costs	\$21,000

					ENERGY SAV	ING	S BREAK	DOWN					
SOLAR DETAILS			Year kWh Rate			Solar kWh	Energy Value	O&M Cost		Tenant Savings			
Installed kW		48.3	Cost	\$ 130,410	1	\$	0.0800	51,919	\$ 4,154	\$	772.80	\$	3,380.72
\$/W Installed Cost		2.7	ETO Rebate	\$ 29,000	2	\$	0.0800	51,659	\$ 4,133	\$	772.80	\$	3,359.95
Degradation		0.5%	Tax Credit		3	\$	0.0800	51,401	\$ 4,112	\$	772.80	\$	3,339.29
Solar kWh/yr		51,919	Remainder	\$ 51,410.00	4	\$	0.0800	51,144	\$ 4,092	\$	772.80	\$	3,318.73
O&M \$/kW/yr	\$	16	Mult Co. Grant		5	\$	0.0800	50,888	\$ 4,071	\$	772.80	\$	3,298.27
			Meyer Grant	\$ 50,000.00	6	\$	0.0800	50,634	\$ 4,051	\$	772.80	\$	3,277.92
			OHCS Request	\$ 51,410	7	\$	0.0800	50,381	\$ 4,030	\$	772.80	\$	3,257.66
TENANT ECONOMICS					8	\$	0.0800	50,129	\$ 4,010	\$	772.80	\$	3,237.51
					9	\$	0.0800	49,878	\$ 3,990	\$	772.80	\$	3,217.46
Number of Units		17	1		10	\$	0.0800	49,629	\$ 3,970	\$	772.80	\$	3,197.51
Solar Units (30-40% AMI)		17	1		11	\$	0.0800	49,381	\$ 3,950	\$	772.80	\$	3,177.65
1BR UA/Mo.	\$	99.00			12	\$	0.0800	49,134	\$ 3,931	\$	772.80	\$	3,157.90
Solar Savings/Unit	\$	198.87			13	\$	0.0800	48,888	\$ 3,911	\$	772.80	\$	3,138.25
Solar Savings/Mo.	\$	16.57			14	\$	0.0800	48,644	\$ 3,891	\$	772.80	\$	3,118.69
Utility Savings/Mo.		17%			15	\$	0.0800	48,400	\$ 3,872	\$	772.80	\$	3,099.24
					16	\$	0.0800	48,158	\$ 3,853	\$	772.80	\$	3,079.88
					17	\$	0.0800	47,918	\$ 3,833	\$	772.80	\$	3,060.61
					18	\$	0.0800	47,678	\$ 3,814	\$	772.80	\$	3,041.45
					19	\$	0.0800	47,440	\$ 3,795	\$	772.80	\$	3,022.37
					20	\$	0.0800	47,202	\$ 3,776	\$	772.80	\$	3,003.40
					21	\$	0.0800	46,966	\$ 3,757	\$	772.80	\$	2,984.52
					22	\$	0.0800	46,732	\$ 3,739	\$	772.80	\$	2,965.73
					23	\$	0.0800	46,498	\$ 3,720	\$	772.80	\$	2,947.04
					24	\$	0.0800	46,265	\$ 3,701	\$	772.80	\$	2,928.44
					25	\$	0.0800	46,034	\$ 3,683	\$	772.80	\$	2,909.93
						то	TAL	1,223,001	\$ 97,840	\$	19,320	\$	78,520

Questions?

Keith.@caporegon.org